

No. 22,042

United States Court of Appeals
For the Ninth Circuit

ONEY L. IRWIN, RAY LESTER LONG, SHER-
RILL LONG, ALAN DUANE LUTHER, MEL-
VIN LONG, WAYNE KING and HARRY
EDWARD ALLEN,

Appellants,

VS.

B CLARK, doing business as Oilfield
Vacuum Service,

Appellee.

APPELLANTS' BRIEF

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APPELLANTS' BRIEF

PRELIMINARY STATEMENT

In this case we feel it would be helpful to state, at the outset, the essential point of the appeal in very direct and simple terms. We will either stand or fall with it; there is no secondary position to which we claim the right to retreat.

We charge a continuing violation of the Fair Labor Standards Act for which appellants should have recovered damages. Appellants were truck drivers whose hourly wages were computed to start only when a job order came in, regardless of how many hours prior to this they had been waiting on the

employer's premises to be put to work. We will show, *solely and exclusively by the employer's own evidence*, that work was more likely to be obtained by those present on the premises than by those at home. (One foreman candidly testified to instructing new employees that "the early bird catches the worm.")

The trial Court, in denying a motion for new trial, expressly conceded that presence on the premises was "one of the factors" which led to obtaining work. Nonetheless it held that the presence of the men on the premises was "voluntary", presumably in that they were free to take the risk of a smaller paycheck if they wished to. For the purpose of this appeal, and for this purpose only, it is assumed *arguendo* that they would not actually have been fired if they had made a practice of remaining home waiting for a call to work.

And so the question is this: as a matter of law, is presence on the employer's premises "voluntary" if it is induced by the likelihood of a better paycheck?

We expect to be met by the contention that "this was a finding of fact for the trial court." But a finding that apples are oranges cannot be thus defended. The question is one of law, and we say respectfully that the trial Court erred in ruling upon it. The balance of this brief will follow the format of Rule 18 to the best of our ability.

JURISDICTIONAL STATEMENT

This is an appeal from a final judgment entered on February 17, 1967, by the United States District Court for the Eastern District of California, on February 17, 1967 (R. 103), denying to appellants the greater part of the damages they sought in the action under the Fair Labor Standards Act and necessarily denying to counsel for appellants the greater part of the attorney's fee which he sought based on appellants' computation of damages (R. 103). To avoid confusion, it should be explained that at the time the action was commenced, the trial Court was the United States District Court, Southern District of California, Northern Division, but before judgment was rendered it had become the Eastern District.

The action was brought to recover unpaid wages and overtime compensation as well as an additional equal amount as liquidated damages and reasonable counsel fees under the provisions of the Act of June 25, 1938, c. 676, 52 Stat. 1069, 29 U.S.C. Sections 201-209, known as the Fair Labor Standards Act, a law of the United States regulating interstate commerce (Second Amended Complaint, R. 19, and Answer to Second Amended Complaint, R. 24).

Jurisdiction was conferred on the trial Court by the provisions of 28 U.S.C. 1337, and was invoked by the Second Amended Complaint pursuant to this section (R. 19). A timely notice of appeal to this Court was filed on May 1, 1967 (R. 125), after the denial of a motion for new trial on April 25, 1967, by the trial court (R. 124). This Court's jurisdiction accordingly rests upon 28 U.S.C. 1291.

STATEMENT OF THE CASE

As previously stated, this is an action brought under the Fair Labor Standards Act by certain truck drivers, appellants here, who sought to recover compensation for unpaid working time, overtime liquidated double damages, and attorney's fees and costs.

1. The Fair Labor Standards Act

In 1938 Congress invoked the powers vested in it by the commerce clause to say that there existed in industries subject to this clause "labor conditions detrimental to the maintenance of the minimum standard of living necessary for health, efficiency and general well being of workers which put an undesirable burden on interstate commerce, constituted an unfair method of competition in commerce, led to labor disputes burdening and obstructing commerce and interfered with the orderly and fair marketing of goods in commerce (29 U.S.C.A. 202-a).

Speaking a little more directly than does the statutory language of Section 202, a Circuit Court of Appeal has said the two major purposes of the chapter are to reinforce employee bargaining power concerning wages by prohibiting wage rates below a certain level and reinforce employee bargaining power concerning hours of labor by exerting financial pressure upon the employer to limit hours to a certain level. *Murray v. Noblesville Milling Co.*, 131 F. 2d 476, certiorari denied, 63 Supreme Ct. 832, 318 U.S. 778, 87 L. Ed. 1145.

Definitions which establish the scope, coverage and jurisdiction under the Act are contained in 29 U.S.C.A. 203. Minimum wages are established in 29 U.S.C.A. 206, and the overtime provisions of the Act are contained in 29 U.S.C.A. 207. In addition to providing for the recovery of wages not paid in violation of these sections, Congress provided that the trial court could in the exercise of its sound discretion impose liquidated damages in double the amount of the unpaid compensation. 29 U.S.C.A. 216-b and 29 U.S.C.A. 260. The payment by the employer of a reasonable attorney's fee to counsel for the employees is also provided for in 29 U.S.C.A. 216-b, as also is the recovery of costs of the action.

In its modern day application, the Act has little relevance where employees are effectively organized in unions and negotiate their hours and wages through collective bargaining or the exercise of counter-economic pressure. The Act now serves to provide minimum labor standards for employees in particular industries, particularly businesses, or particular geographic areas where no such organization exists and the bargaining power of employees is weak.

The facts of this case

It may serve to avoid confusion to note that the transcript of record only incorporates the Reporter's transcript by reference (p. 2 of Index). The Reporter's Transcript itself was prepared prior to judgment and is before this Court in two volumes as a separate document and thus has its own pagination

rather than pagination which follows the rest of the transcript.

A pre-trial order, approved as to form and content by both counsel and signed by the trial Court on December 6, 1965, provided that the trial Court had jurisdiction by virtue of the provisions of 28 U.S.C. 1337 and that the following facts were admitted and required no proof:

1. The plaintiffs were employees of the defendant during the times and at the wages showed in the accounting heretofore rendered by the defendant in the course of discovery proceedings.
2. At the times pertinent to the complaint defendant operated a business which engaged in the work of oilfield servicing; at the same said time plaintiffs were truck drivers employed by the defendant.
3. That plaintiffs were paid for all hours actually worked at either the hourly wage rate or the overtime rate but were not paid for waiting time at the defendant's premises. (R 16-17)

The pre-trial order went on to quote the following issues of fact and no others remained to be litigated upon the trial:

- A. Was the work performed by the plaintiffs directly essential to the production of oil which moved in interstate commerce or was said work a process closely related to said production of oil, so as to bring plaintiffs within the purview of the Fair Labor Standards Act

- B. Are plaintiffs entitled to compensation for waiting time upon defendant's premises under the Fair Labor Standards Act?
- C. Is waiting time to be considered hours worked for purposes of computing minimum wages and overtime, as required by the Act?
- D. Are plaintiffs barred from recovering for the waiting time spent at defendant's yard because such presence was a part of the oral or written contracts of employment between plaintiffs and defendant or because such waiting time is a part of the custom and practice in the industry?
- E. What is the amount of minimum wages and overtime due to each plaintiff, if any?
- F. Are plaintiffs entitled to double recovery as provided in 29 U.S.C.A. 216b?
- G. What, if any, should be the reasonable attorney's fee to be paid by the defendant, and what, if any, are the costs which should be paid by the defendant, as provided in 29 U.S.C.A. 216b? (R. 17-18)

There was no controversy as to the accuracy of the records kept by appellee of the hours actually logged by appellants during the two year statutory period prior to the filing of the complaint. Plaintiff's Exhibit 4. Conversely, it is not disputed that the employer kept no record of unpaid waiting time. The foregoing statements are made in connection with the provisions of the pre-trial order respecting an accounting rendered by the appellee in the course of discovery proceedings to the appellants (R. 16, line 1 to R. 17, line 1).

It should further be noted in connection with the pre-trial order that the reservation of the question of whether appellee was engaged in commerce so as to bring plaintiffs within the purview of the Fair Labor Standards Act was resolved by an oral stipulation that Mr. Clark was engaged in commercial activity bringing plaintiffs within the purview of the Fair Labor Standards Act (R.T. 188, lines 8-10).

Reserving for a moment the key question of whether the waiting time involved in this case was compensable, it should next be pointed out that the total amount of waiting time spent by appellants during the two year statutory period prior to the filing of the complaint was very much in dispute. Appellants presented the testimony of an accountant based upon the testimony of the appellant drivers as to the average amount of waiting time spent per week. Appellants presented oral testimony under the rule in *Anderson v. Mt. Clements Pottery Co.*, 328 U.S. 680, 90 L. Ed. 1515, holding that where the employer has failed to keep any records, as he did here of the unpaid waiting time,

“an employee has carried out his burden if he proves that he has in fact performed work for which he was improperly compensated and if he produces sufficient evidence to show the amount and extent of that work as a matter of just and reasonable inference, the burden shifts to the employer to come forward with the evidence of the precise amount of work performed.”

The evidence was summarized for the trial Court in our opening trial Court brief (R. 45 et seq. and spec.

ally R. 51). Contrary evidence was presented by the appellee assertingly showing that the computations presented by appellants' accountant were too high.

The reason we do not think it necessary to go into the relative merits of the opposing views in this respect is that since the trial Court made a finding that the waiting time was not compensable *at all* with a small exception which will be noted in a moment), it followed that the trial Court made no finding whatever with respect to the amount of it. Accordingly, if we obtain the reversal we seek here, the trial Court, upon remand, will have before it the question of the amount of unpaid waiting time, the propriety of imposing liquidated damages in double amount, as well as the question of the appropriate attorney's fee and costs of suit which should be awarded in view of the larger judgment. The findings of the trial Court which fail to include any finding as to the amount of unpaid waiting time are at R. 3.01.

Now as to the evidence concerning the pivotal question raised by this appeal: as stated earlier, the facts will be framed for purposes of this appeal solely within the framework of appellee's own evidence.¹

However, this Court may feel moved to take into account the testimony of Arminta McClain, particularly at R.T. p. 4, line 24 through p. 8, line 7, in view of the fact that the trial Court relied on some of her evidence, and apparently thus found her credible, in denying our motion for new trial. (R. 124) Moreover, it is with a hard gulp that we relinquish the right solely on the testimony of Teamster official Joe Foster, who testified regarding appellee's statement to him as follows:

The company instructions to the appellant truck drivers which gave rise to unpaid waiting time were accurately stated by the employer's own foreman. Even after the wages and hours investigation was completed, thus plainly calling to appellee's attention the impropriety of his conduct with respect to waiting time, it was the testimony of Milton F. Grimes, his foreman, that appellee instructed his employees as follows:

"Q. Was there a meeting that took place about the time Mr. Sturgis completed his investigation out there in which you attended and Mr. Clark attended and the men attended?

A. I believe so.

Q. And Mr. Clark, one might say, officiated at that meeting?

A. As I recall, he was there; yes.

Q. What did he tell them then?

A. In what way, sir?

Q. What did he tell the men particularly with respect to showing up at 7:00 o'clock and when they could leave and so forth.

A. Well, he told them they didn't have to show up.

"A. Do you want the exact words or the crux of his statement?

Q. Go ahead.

A. He said, 'We have to service our customers on short notice because if we don't do it this way we won't get the business, because if we have to wait for them fellows to come from their home to get out here and pick the truck up we won't get the job; somebody else would be doing it—and they're going to be down here available for work.' That's exactly what he said." (R.T. p. 174, lines 5-14)

It is to be noted that we did not adduce this testimony on direct examination, but rather it was adduced by appellee's counsel himself on cross-examination.

Q. Ever?

A. I believe his words were, 'You don't have to show up unless you want to.'

Q. 'But if you don't show up,' what?

A. *If you don't show up, the boys that were there would get the job.*" (R. 32, line 24 to R. 33, line 7)

The foreman who preceded Grimes and whose name filled out the two year statutory period with which the case is concerned was named Ben D. Kretzinger. He testified as follows:

Q. Did you have any conversation about when the work came in or anything of that nature?

A. Oh, yes; they'd ask me—nearly all of them would ask me what time they should show up around there and I'd say, 'Well, usually show up around 7:00 o'clock, the rest of the boys do and to make a good job out of it, it would be well to show up at 7:00 o'clock; it's up to you.' *About show-up time, 'If you want to make a living, the early bird gets the worm.'*" (R. 32)

Even appellee himself, although he hedged a bit, essentially confirmed what his own foremen had testified to. At R.T. 137, lines 2-13, he testified as follows:

Q. Do you know why they were there?

A. Waiting to be hired is all that I could say that they would be waiting for.

Q. Would they be more apt to get the job if they were there than if they had to be called at home?

A. If it were a rush job or—yes.

Q. In other words, is it a fair statement to say that you are testifying that the men who did show up at 7:00 o'clock prior to this date of the departure of the dispatcher for back east were doing it on their own initiative because they thought they might have a chance to get a run job?

A. Yes." (R.T. 136, line 11 to R.T. 137, line 14)

Thus, even according to appellee and his own foremen, the presence of appellants on the premises during the uncompensated waiting periods was done under the economic coercion of earning lesser money if they took their chances by staying home. The question presented by this appeal is whether the trial Court, in finding that the men were "free to come and go as they pleased" (R. 97, line 27) was grounds for finding that the time was not compensable, or whether, on the other hand, the clear evidence that economic coercion made the waiting time involuntary in *fact*, even if it is assumed that it was "voluntary" in form, made the unpaid waiting time compensable under the Fair Labor Standards Act.

The trial Court rendered judgment for the short period of time between June 25, 1965, and July 5, 1965, on the basis that the appellants were actually required to remain on the premises by explicit orders during that period (R. 100, lines 19-22). The amounts were nominal, although it was interesting to note that the Court imposed the penalty which may be imposed on a discretionary basis for this tiny period by giving

the full measure of double damages in each case (29 U.S.C.A. 216-b, 29 U.S.C.A. 260, and R. 103-104).

From this judgment we appeal.

SPECIFICATION OF ERRORS RELIED UPON

1. The District Court erred in finding that the waiting time spent by appellants on appellee's premises was not compensable.
2. The District Court erred in refusing to render judgment for the uncompensated waiting time, with the nominal exception heretofore mentioned.
3. The District Court erred in not rendering judgment substantially as proposed in the opening trial court brief (R. 51) in the total sum of \$51,892.16, or some other amount supported by the evidence.

ARGUMENT

We think appellee's own evidence makes it perfectly clear that the time spent by appellants on appellee's premises waiting for jobs to come in was "voluntary" solely in the sense that the men were free to stay home and starve themselves and their families to death if they wished to. And we think equally clear that the trial Court's finding that the men were "free to come and go as they pleased" is equally true in the sense that the men were free to leave the premises any time they were willing to lessen the likelihood that they would have any work that day

(cf. testimony of the foreman Grimes, the foreman Kretzinger and appellee himself, already quoted and cited). The question is therefore starkly presented: may an employer use the economic coercion of his work or no work on a given day to pressure the employees to remain on his premises, even assuming *arguendo* that their presence was in that context “voluntary” and that in the same context the men were “free to come and go as they pleased.”

Walling v. Dunbar Transfer and Storage, Inc., 366 U.S. 314, 318, 21 Labor Cases 64,599 at 64,600 (we can find no Federal Supreme Court citation), is a good point of departure. We think it worthwhile to quote the Court at length; it follows:

“(‘Call and Demand’ Service)

“Defendant furnishes ‘call and demand service’ to other common carriers and the general public, representing itself to be prepared to handle freight at any time on demand without prior arrangements.

* * * * *

“(Employment Upon ‘check-in and check-out’ Basis)

“(1) Employees were not credited with compensation for all hours worked: From the effective date of the Act to the date of trial, defendant worked drivers and helpers upon a ‘check-in and check-out’ basis. By schedules and bulletins prepared and posted, as well as by instructions from defendant’s officials, employees were required to report and did report for work at specified times each day. They were ‘punched on’ the time clock when reported for work.

accordance with instructions unless they were immediately assigned to some specific task. When they were eventually assigned to some specific task they were 'punched in', but received no credit for the time between the time they reported and the time they were assigned to the specific task. When each individual task was completed, employees were 'punched out' but were required to remain on or near defendant's premises for later assignments. Defendant furnished and equipped a room for the use of employees when not engaged in performing a specific task. By instructions of defendant's officials, defendant's employees were not permitted to leave the premises until specified times each day, except upon express permission of defendant's officials . . .

"It was for the benefit and to the advantage of defendant and necessary for the successful operation of its business that its employees remain immediately available for assignment to specified tasks.

"If employees absented themselves without permission, upon their return they were criticized by defendant's officials, warned that such absence must not be repeated, *and in some instances, at least, they were discriminated against.*

"Employees waited for varying periods after reporting for work before receiving a specific assignment, and were checked in and out between jobs even though as little time as two or three minutes intervened between specific tasks, and under instructions of defendant's officials remained on the premises after their final specific assignment, for the day as much as an hour and

a half to two hours without receiving credit therefor.

“(Waiting time of Truck Drivers)

“Defendant had contracts with the Acme Freight Forwarding Company under which it picked up freight at railway terminals for delivery in Shelby County, Tennessee, and West Memphis, Arkansas. At each of the railway terminals defendant had a foreman. When employees were required to go to the freight terminals to pick up Acme freight, they were instructed so to do by the warehouse foreman, who at the time he gave the instructions, punched the employees off the clock if they at the time were engaged in a specific task. Employees were then required to get their trucks from the garage, check the gas and tires, drive to the railway terminal, and wait for a loading space, a freight car to be unloaded or a checker to be available before they could begin loading their trucks. They received no credit or compensation for time spent, being credited only with time spent after they started loading. The freight terminal foreman at one of the terminals prepared what are known as ‘Acme time slips’ upon which he entered the time each employee arrived at the terminal, the time he started loading and the time he left the terminal; at the other freight terminals the foreman prepared such slips showing the time the employee started to load and the time he left the terminal. These slips were delivered to defendant’s timekeeper who entered upon the employee’s time cards as the time started to work the time the Acme slips show he began loading his truck.

“(Deductions for Lunch Time)

“Defendant’s employees driving or helping on trucks picking up freight and making deliveries frequently were given assignments necessitating their being away from the warehouse with their trucks for several consecutive hours. If employees were absent approximately six or eight consecutive hours, as shown by their time cards, the noon hour being one of these hours, they were docked thirty minutes for lunch; if they were absent a greater number of hours, in numerous instances they were docked one hour for lunch. Defendant’s officials had given employees instructions that on such assignments they were responsible for defendant’s trucks and their cargos, and that they were not to stop or leave the truck for personal purposes. In some instances employees, having their lunches with them, ate while driving or waiting at a customer’s place of business for an opportunity to receive or deliver freight; in other instances employees had no lunch nor took any time off for lunch. Employees on occasions complained to defendant’s timekeeper about being docked for lunch time not taken by them. Occasionally, the timekeeper would advise employees that he would rectify the situation, without doing so; on other occasions he failed or refused to do anything about it. Employees were not permitted to punch their own time cards.”

We think the parallels to the instant case in *Dunbar v. Asfer* are remarkably close. Other cases in the field waiting time are: *Armour & Co. v. Wantock*, 323 S.126, 89 L. Ed. 118, 65 S.C. 165, and *Skidmore v. Swift & Co.*, 323 US 134, 89 L. Ed. 124, 65 S.C. 161.

and particularly the annotations immediately following in the Law Edition volume.

It is immaterial that appellants put up with appellee's conduct with respect to waiting time. The Court well said in *Travis v. Ray*, 41 F. Supp. 6 at page 8:

“The evidence shows that the plaintiff voluntarily agreed that his compensation be paid in the form of commissions which necessarily meant that it would vary in amount from week to week; that the plaintiff computed the amount that he was entitled to under his contract and received payment in full from the defendant; and that no claim was made at the time that he was entitled to any additional compensation. But such a contract of employment and such a method of payment does not remove the case from the provisions of the statute. The statute is mandatory upon the employer, not permissive. When the law became effective, it imposed the duty upon the employer to pay the employee the minimum wage provided, regardless of the method of making the payment. The compensation paid must total the sum of hours worked times the minimum rate per hour for the period under consideration, regardless of whether it was paid in the form of a weekly wage or a commission. The emphasis of the statute is upon the amount paid not the method by which it is paid. Neither the employer nor the employee have the right to agree by contract that the amount actually paid and received shall be less than the minimum amount specified by the statute. The statute imposes a minimum which must be complied with. *Williams v. Jacksonville Terminal*.”

Co., supra; *Morgan v. Atlantic Coast Line R. Co.*, D. C., 32 F. Supp. 617."

This Court itself has earlier insisted on "economic reality" in applying the provisions of the act. *Stover v. Stockholders Publishing Co.*, 237 F. 2d . . . And it has been said that the Fair Labor Standards Act should be interpreted in the light of the "underlying economic realities". *Rutherford Food Corp. v. McComb*, 331 US 722 at 727, 91 L. Ed. 1772, 58 S.Ct. 1473; *Bumpus v. Continental Baking*, 124 F. 2d 549 at 551.

We respectfully urge that economic reality will have been entirely ignored if this judgment stands. A manufacturer of specialty items, whose factory can be run profitably economically only when he receives a specific order justifying a production run, could make nonsense out of the Fair Labor Standards Act. He could keep on his payroll three times as many employees as actually needed and then instruct them as follows: "When we do not have a production run going, your presence here is purely voluntary; indeed, you are free to come and go as you please. However, those who are at their machines on the line at the time that a production order arrives at the factory will, for the most part, be the people who will be employed and paid for the work done during the production run." Surely it is self-evident that workers would be on the line hour after hour waiting to be there when the work came in. The manufacturer could have instant production and economical production, but he would

have it at the cost of insufferable hardship. Even more pertinently, he would have rendered a mockery of the Fair Labor Standards Act.

Finally, the case of *Goldberg v. Harold Gable*, 5 Labor Cases 41,352 (we can find no Fed. Supp. citation), is worth quoting in full because the distinction between the two cases so precisely defines our point on this appeal:

“Findings of Fact.

1. The Court finds that there is jurisdiction in the Federal Court for the issues and parties involved in the above entitled matters.

2. The Court finds that the defendant was engaged in the business of operating an oil well servicing company; that such business is carried on by the operation of a well servicing unit and a crew usually of four men; that the parties on whose behalf the suits were brought were all former employees of various crews employed by the defendant.

3. The Court finds that the method of the operation of the defendant's business during the times involved was to require all employees to report in to the office of the company at 7:00 o'clock in the morning; that they could and usually did appear personally, but on occasions called in by phone to report to the company at 7:00 o'clock. If there was then work to be done, the crew left and were paid by the hour for the work accomplished. In the event there was no work at 7:00 o'clock, the men were allowed to come and go as they pleased, subject, however, to the re-

quirement that they advise the company where they could be reached, either personally or by phone. The Court further finds that the purpose of such requirement was to be able to locate the crew in the event employment was secured during the day.

That after 3:00 o'clock p.m. the requirement that they leave their telephone number or instructions as to the place they could be located was no longer required.

4. The Court finds that because of the nature of the work and by reason of the fact that the employees could not be assured of a job or call on each day, and in order to retain the services of experienced men upon a crew, the defendant guaranteed a 40 hour week to all employees. That such guarantee was applicable, however, only in the event the men reported and were available as required. The Court further finds that under the evidence the employees were not required to stay upon the employer's premises, but could come and go wherever and whenever they desire, so long as they were available as above set forth.

5. The fact issue to be determined by the Court is whether the men were "employed to wait, or waiting to be employed" during those periods between 7:00 o'clock in the morning and 3:00 o'clock p.m. in the afternoon during which time no work jobs were available to the company. The Court further finds as a matter of fact that the employees were waiting to be employed, and were not employed to wait, and that such time was not compensable time, other than covered by the 40 hour guarantee."

“Conclusions of Law.

The Court concludes as a matter of law:

1. That there is jurisdiction in the Federal Court as to the issues and parties involved in the above entitled matters.

2. That the time spent by the employees between 7:00 o'clock a.m. and 3:00 o'clock p.m. at times when there were no work jobs available at the company were not compensable hours other than as such hours were legally included in the 40-hour guarantee, providing the employees were available for work when called.

3. Judgment should be rendered for the defendant in each instance, and against the plaintiff.”

The crucial distinction, of course, is that in the case just quoted and cited, the economic coercion of men by the likelihood of work in the event men were present at the premises was *totally absent*, whereas in the present case its presence is uncontroverted. Moreover, the 7 a.m. “show-up” in the cited case was fully compensated by the guarantee of a 40-hour week to all employees. There was no such guarantee in the present case at all.

CONCLUSION

It has been said that the Fair Labor Standards Act is a remedial piece of social legislation with a humanitarian end in view and therefore it is to be construed liberally. *Mitchell v. Loveland, McGohe & Assoc.*, 358 S.W.2d at 211, 3 L. Ed. 2d 243, 79 S.C. 260. But we respectfully submit that liberal construction is not needed here. Simply normal, reasonable construction of the Act requires that this judgment be reversed and remanded with instructions to make findings consistent with the holding that appellants' waiting time should be fully compensated.

Dated, Bakersfield, California,
January 16, 1968.

Respectfully submitted,

DI GIORGIO, DAVIS, NAIRN & KLEIN,
By THOMAS R. DAVIS,
Attorneys for Appellants.

CERTIFICATE OF COUNSEL

I certify that in connection with the preparation of this brief, I have examined Rules 18, 19 and 39 of the United States Court of Appeals for the Ninth Circuit and that, in my opinion, the foregoing brief is in compliance with those rules.

THOMAS R. DAVIS.

